SUMMARY

S.1 Introduction

This Draft Environmental Impact Report (Draft EIR) assesses the potential for adverse environmental impacts from implementing the Scott River Watershed-wide Permitting Program (Program) proposed by the Siskiyou Resource Conservation District (SQRCD) and the California Department of Fish and Game (CDFG). For purposes of this Draft EIR the "Program" is the "Project" being analyzed pursuant to CEQA. The Program Area is the Scott River Watershed, including the Scott River and its tributaries, in Siskiyou County. **Figure S-1** identifies the Program Area, as well as nearby cities and major roadways in the vicinity.

This document has been prepared in accordance with the California Environmental Quality Act (CEQA) statutes and CEQA *Guidelines*. CDFG is the lead agency. Inquiries about the Program, and this Draft EIR, should be directed to:

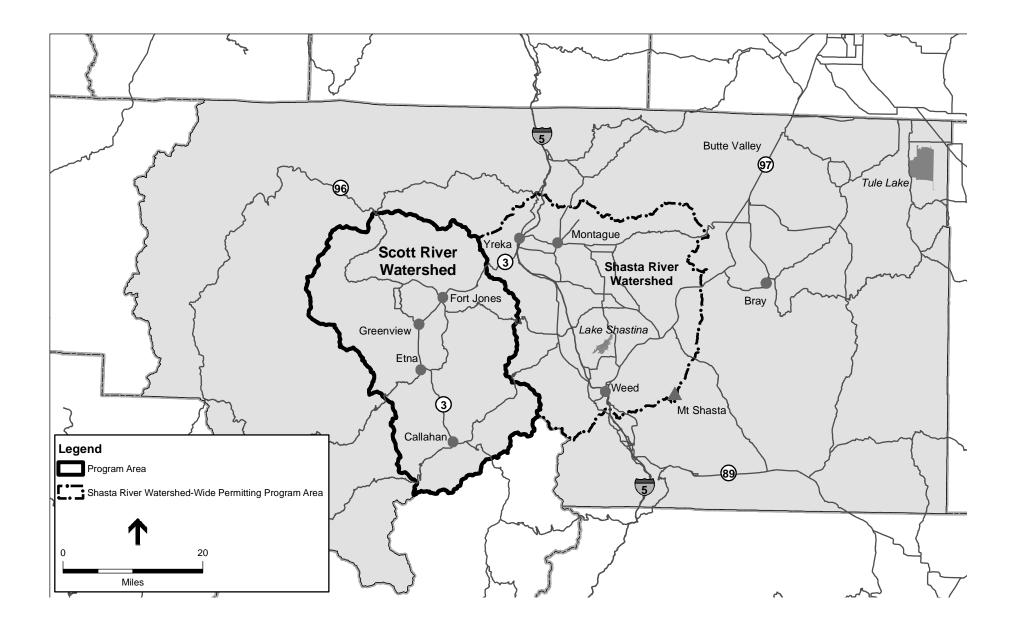
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S.2 Background

In early 2002, the Salmon and Steelhead Recovery Coalition petitioned the California Fish and Game Commission (Commission) to list coho salmon (*Oncorhynchus kisutch*) north of San Francisco as an endangered species under the California Endangered Species Act (CESA) (Fish and Game Code, § 2050 *et seq.*).² In response, CDFG issued a coho salmon status report to the Commission recommending that coho salmon from San Francisco north to Punta Gorda be listed as endangered, and that coho salmon from Punta Gorda north to the Oregon border be listed as threatened pursuant to the CESA (CDFG, 2004). The Commission found that coho salmon warranted listing in accordance with CDFG's recommendations. Also, the Commission required CDFG to prepare a recovery strategy for coho salmon prior to their formal listing.

¹ The CEQA Guidelines are the regulations that implement CEQA. They are codified as California Code of Regulations, Title 14, § 15000 *et seq*.

² The symbol "\$" represents "section," in reference to specific provisions in statutes and regulations.



In February 2004, the Commission adopted the Recovery Strategy for California Coho Salmon (Coho Recovery Strategy). The Coho Recovery Strategy emphasizes cooperation and collaboration, and recognizes the need for funding, public and private support for restoration actions, and maintaining a balance between regulatory and voluntary efforts to meet the goals of the Coho Recovery Strategy. The Shasta and Scott River watersheds were identified for a pilot program to address coho salmon recovery issues and solutions related to agriculture and agricultural water use in Siskiyou County. On March 30, 2005, the Commission formally designated coho salmon within the Program Area as a threatened species pursuant to CESA.³ As a result, coho salmon within the Program Area may not be taken⁴ except as authorized by CDFG in accordance with CESA.

As part of its efforts to develop the Coho Recovery Strategy, CDFG convened the Shasta-Scott Coho Recovery Team which, in addition to identifying recommendations for the pilot program, identified the need to develop a programmatic implementation framework that works toward the recovery of coho salmon, while providing authorization for the take of coho salmon incidental to otherwise lawful routine agricultural activities in the Shasta and Scott River watersheds. The avoidance, minimization, and selected mitigation measures included in the proposed incidental take permit (ITP) for the Program, and the sub-permits that will be issued in accordance with the ITP, are consistent with the recovery tasks identified in the Shasta-Scott Pilot Program in the Coho Recovery Strategy.

S.3 Summary Program Description

CDFG and SQRCD have worked together to develop the Program for the Scott River watershed. On March 29, 2005, SQRCD submitted an application to CDFG for a watershed-wide ITP pursuant to California Fish and Game Code (Fish and Game Code), § 2081 (b) and (c). ⁵⁻⁶ In addition, on April 22, 2005, SQRCD submitted a Streambed Alteration Agreement (SAA) application pursuant to Fish and Game Code, § 1602, also referred to as a "notification." In response to the application, CDFG in cooperation with SQRCD prepared the ITP and SAA Memorandum of Understanding (MOU) and Master List of Terms and Conditions (MLTC) between CDFG and SQRCD (Appendices A and B, respectively).

The Program is intended to facilitate compliance by Agricultural Operators, California Department of Water Resources (DWR), and SQRCD with CESA and Fish and Game Code, § 1602 by streamlining the process to obtain take authorization and SAAs for activities the Program covers, referred to as a "Covered Activities." Under the Program, SQRCD will

Oho salmon north of Punta Gorda are within the Southern Oregon-Northern California Coast (SONCC) Coho Evolutionarily Significant Unit (ESU).

^{4 &}quot;'Take' means hunt, pursue, catch, capture, or kill, or attempt to hunt, pursue, catch, capture, or kill' (Fish and Game Code, § 86).

⁵ The symbol 8" is used to represent the word "section," in reference to the various sections of statutes and regulations.

⁶ SQRCD's ITP application was deemed complete by CDFG on April 28, 2005.

⁷ Covered Activities are described in Chapter 2 and Appendices A and B.

implement key coho salmon recovery projects identified in the Coho Recovery Strategy. Hence, the Program will also further the objectives of that strategy.

The Program consists of the following:

• Watershed-wide Streambed Alteration Agreement Program (SAA Program)

The SAA component of the Program will consist of separate SAAs issued by CDFG to SQRCD and each Agricultural Operator. CDFG will include in each SAA the applicable terms and conditions from the MLTC developed as part of the Program. The terms and conditions protect existing fish and wildlife resources that the Covered Activity or Activities could substantially adversely affect. The MLTC will be an attachment to the MOU between CDFG and SQRCD that describes their roles and responsibilities in regard to the SAA component of the Program.

Watershed-wide Incidental Take Authorization for Coho Salmon

CDFG will issue an ITP to SQRCD in accordance with Fish and Game Code, § 2081(b) and (c) to provide take authorization in the course of implementing coho salmon restoration projects that are part of the Program. As mentioned above, the restoration projects implement certain tasks identified in the Coho Recovery Strategy and at the same time fully mitigate any take of coho salmon that may occur incidental to conducting a Covered Activity, as CESA requires. CDFG will issue separate take authorization to each Agricultural Operator who enrolls in the Program and DWR in the form of a "sub-permit." The Program uses the term "sub-permit" because each one will be based on SQRCD's ITP, but will still be enforceable as a "stand alone" permit. The separate obligations SQRCD will have under its ITP and those the "sub-permittees" will have under their sub-permits are discussed in Chapter 2, Program Project Description.

• Monitoring Program

The ITP will require SQRCD to establish a program to determine whether or not Agricultural Operators are fulfilling the terms and conditions required by their sub-permits, and to determine the effectiveness of the conditions in the ITP and sub-permits to avoid, minimize, and fully mitigate the incidental take of coho salmon in the Program Area.

Each of these components is described in greater detail in Chapter 2, Project Description.

CDFG and the Shasta Valley Resource Conservation District have developed a watershed-wide permitting program for the Shasta River watershed similar to the Program for the Scott River watershed. CDFG is conducting a separate environmental review of that Program under CEQA. However, the potential for cumulative effects of the two programs combined is considered in Chapter 4.

Program Timeline

The term of the ITP will be 10 years. During the first five years of the Program, the original term of any SAA CDFG issues under the Program will be five years. CDFG may extend the term one time for a period of up to five years if the SAA holder requests an extension prior to the SAA's

expiration. All SAAs issued or extended after the first five years of the Program will expire on the expiration date of the ITP (i.e., the expiration date of the Program).

S.4 Summary of Impacts

Table S-1, at the end of this Chapter presents a summary of the impacts and mitigation measures identified for the Program. The complete impact statements and mitigation measures are presented in Chapter 3, Environmental Setting, Impacts, and Mitigation Measures, and Chapter 4, Cumulative Effects and Other Required Topics. The level of significance for each impact was determined using significance criteria (thresholds) developed for each category of impacts. These criteria are presented in the appropriate sections of Chapters 3 and 4. Significant impacts are adverse environmental impacts that meet or exceed the significance thresholds; less-than-significant impacts are impacts which do not exceed the significance thresholds. Table S-1 indicates the measures that would be implemented to avoid, minimize, or otherwise reduce (i.e., mitigate) significant impacts, and shows the level of significance after mitigation.

S.5 Summary of Alternatives

Alternatives to the Program are described in detail in Chapter 5. The potential impacts of each Alternative are compared with those of the Program. The following summarizes the description and conclusions regarding each Alternative.

No Program Alternative

Under the No Program Alternative, CDFG would not issue a watershed-wide ITP or enter into a watershed-wide SAA MOU and MLTC. Instead, SQRCD, DWR, and each Agricultural Operator would need to comply with Fish and Game Code, § 1600 *et seq.* and CESA on an individual basis. CDFG would prepare individual ITPs and SAAs as it received notifications and ITP applications. Under this approach, CDFG would need to conduct an appropriate level of CEQA review prior to issuing each individual ITP and SAA.

Individual applicants would be responsible for reimbursing CDFG for the cost of preparing the CEQA document for their ITPs and SAAs. The time required to prepare individual CEQA documents for a large number of agricultural diversions in the Scott River watershed could cause delays and disruptions for Agricultural Operators. It is likely that many Agricultural Operators could not afford or would choose not to go through an individual permitting process, resulting in some Agricultural Operators operating either out of compliance with Fish and Game Code § 1600 *et seq.*, and CESA or terminating their usual operations.

Although the implementation of the No Program Alternative would meet several of the stated objectives of the Program (see Table 5-2 in Chapter 5), it would not be as effective or efficient at bringing existing agricultural water diverters into compliance with Fish and Game Code, § 1600 *et seq.* and CESA. Most importantly, the No Program Alternative would be less effective at accomplishing or implementing mitigation measures identified in the ITP, accomplishing

watershed-wide coordination and implementation of selected key coho salmon recovery tasks, and would not be consistent with commitments identified in the Coho Recovery Strategy.

In-stream Flow Alternative

The Instream Flow Alternative would include the Program as proposed and would also include the development of surface water storage reservoirs to capture excess winter runoff. The stored water would be used to benefit the cold water fisheries by increasing streamflow as necessary to assist fish migration, increase rearing habitat, maintain cooler water temperatures, and improve the potential for riparian vegetation survival. All of these issues are identified in the Limiting Factors Analysis in Chapter 3.3, Biological Resources: Fisheries and Aquatic Habitat, as major factors limiting coho salmon production in the Scott River watershed. Where practical, water may be piped or pumped from reservoirs directly into existing water conveyance systems in exchange for reductions in the volume of water diverted from the Scott River and tributaries. The stored water would not be used to increase the existing irrigated acreage or allow for additional water to be diverted for agricultural purposes.

The Program already contains several provisions to increase instream flows, including SQRCD's ITP Flow Enhancement Mitigation Obligation (Article XIII.E.2.(a)), Additional SQRCD and Sub-Permittee Avoidance and Minimization Obligation A: Water Management (Article XV), Additional SQRCD and Sub-Permittee Avoidance and Minimization Obligation J: Maintain Connectivity of Tributaries in the Mainstem (Article XV), and MLTC Condition 25 (bypass flows at diversions).

The Shasta-Scott Pilot Program of the Coho Recovery Strategy also contains additional recommendations for "water augmentation" actions for the Scott River Watershed, including the following:

- If feasible, construction of large (off-stream) surface-water storage reservoirs and associated ditch or pipe systems to capture and store a portion of winter and spring high flows.
- Consider the option of ditching or pumping water to storage area; and
- If feasible, raise the level of existing small lakes or create storage using small off-stream reservoirs rather than one large reservoir.

The Instream Flow Alternative would be identical to the Program except that it would also include additional measures from the Recovery Strategy listed above. Specifically, this alternative would involve implementing those Coho Recovery Strategy recommendations regarding water augmentation which are found to be feasible and appropriate.

While no single alternative water supply may be sufficient to result in significant gains in instream flows, a combination of the potential sources discussed above may provide for more suitable water flows and temperatures for rearing coho during the summer and fall months. Furthermore, until the studies are conducted to determine the feasibility of the various measures

considered for development of new water supplies, the type and extent of physical impacts of this alternative cannot be determined. Therefore, the analysis in Chapter 5 assumes that all of the additional measures listed above would be found to be feasible and appropriate, and would be implemented under this alternative in addition to all of the flow enhancement provisions of the Program as proposed.

Under the Instream Flow Alternative, all of the objectives of the Program would be met, and, if feasible, water augmentation measures identified in the Coho Recovery Strategy would be implemented. Where the potential for take of coho salmon still existed, such as ongoing surface water diversions and other agricultural activities and restoration actions undertaken by SQRCD, ITPs and SAAs still would be required. As discussed in Chapter 5, impacts of this alternative, particularly those associated with reservoir construction, would be greater than for the Program.

Environmentally Superior Alternative

As part of the evaluation and comparison of alternatives, the CEQA *Guidelines* require that if the "no project" alternative is identified as the environmentally superior alternative, the EIR must also identify the environmentally superior alternative among the other alternatives (CEQA *Guidelines*, § 15126.6(e)(2)). The No Program Alternative is not identified in this Draft EIR as the environmentally superior alternative and, as a result, no environmentally superior alternative is identified. However, for the reasons hightlighted in Chapter 5, Alternatives to the Program, CDFG generally believes the Program is environmentally superior to the alternatives considered here.

Program Alternatives Considered and Rejected

CDFG considered and rejected five other possible alternatives, as follows: 1) Rejected Alternative 1 – Consistency Determination; 2) Rejected Alternative 2 - Adjudication of Water Rights; 3) Rejected Alternative 3 – Hatcheries; 4) Rejected Alternative 4 – Expanded Program Area; and 5) Rejected Alternative 5 – Expanded Range of Covered Activities. The rejected alternatives and the specific reasons they were rejected are discussed in Chapter 5.

S.6 Areas of Controversy

In the fall of 2006, CDFG prepared and released a Notice of Preparation (NOP) (Appendix C) of a Draft EIR and an initial study (Appendix D). Comments submitted during the NOP review period raised issues on the scope and content of the Draft EIR, including:

- alternatives to the Program such as re-adjudication of water rights,
- determination of the proper baseline for the environmental analysis,
- information gaps on minimum flow needs for coho salmon,
- information gaps on inter-connectivity between groundwater and surface water, and
- socio-economic effects of Program requirements on farming and ranching in the Scott Valley.

Comments submitted during the NOP comment period are provided in Appendix E, Scoping Comments, and are addressed throughout this document.

Impacts Mitigation Measures Significance after Mitigation

3.1 Land Use and Agriculture

3.1-1: The Program could result in the conversion of agricultural land within the Scott River watershed to non-agricultural uses (Less than Significant).

This potential impact was determined to be less than significant. No mitigation measures required.

3.2 Geomorphology, Hydrology, and Water Quality

3.2-1: Certain construction activities performed under the Program could result in increased erosion and sedimentation and/or pollutant (e.g., fuels and lubricants) loading to surface waterways, which could increase turbidity, suspended solids, settleable solids, or otherwise decrease water quality in surface waterways (Significant).

Mitigation Measures Proposed as Part of the Program

3.2-1a: ITP General Condition (b) (Article XII.E.1) requires the immediate containment and clean-up of any fuel, lubricants, or other hazardous materials that leak or spill during a Covered Activity.

3.2-1b: ITP Additional SQRCD and Sub-Permittee Avoidance and Minimization Obligation F. – Push-Up Dams and Obligation G. – Other Temporary Diversion Structures (Article XV) requires preparation and adoption of a set of Best Management Practices (BMP) governing the construction, operation, and removal of push-up dams and other temporary diversion structures other than push-up dams.

 ${\bf 3.2-1c:}\ \ {\bf The\ MLTC\ includes\ the\ following\ conditions\ which\ will\ reduce\ the\ potential\ for\ construction-related\ impacts\ to\ water\ quality:$

- A. Water Diversions: Conditions 31, 34, and 39;
- C. Instream Structures: Conditions 58-60;
- E. Use of Vehicles in Wetted Portions of Streams: Conditions 65-67;
- F. Pollution Control: Conditions 68-75;
- G. Erosion and Sediment Control: Conditions 76-84:
- I. Dewatering: Conditions 89-92, 94, 96-98; and
- J. Ground-Disturbing Activities: Condition 108.

Mitigation Measures Identified in this Draft EIR

3.2-1d: The season for instream construction activities and equipment operations shall be limited to the period from July 1 to October 15. If weather conditions permit and the stream is dry or at its lowest flow, instream construction activities and equipment operations may continue after October 15, provided a written request is made to CDFG at least five days before the proposed work period variance. Written approval from CDFG for the proposed work period variance must be received by SQRCD or Agricultural Operator prior to the start or continuation of work after October 15.

Implementation of Mitigation Measures 3.2-1a through 3.2-1d would substantially reduce the potential for erosion and pollution from project construction sites and, as a result, construction activity-related impacts on water quality would be reduced to a less-than-significant level.

Impacts Mitigation Measures Significance after Mitigation 3.2 Geomorphology, Hydrology, and Water Quality (cont.) 3.2-1 (cont.) If work is performed after October 15 as provided above, SQRCD or Agricultural Operator will do all of the following: A. Monitor the 72 hour forecast from the National Weather Service. When there is a forecast of more than 30 percent chance of rain, or at the onset of any precipitation, the work shall cease. B. Stage erosion and sediment control materials at the work site. When there is a forecast of more than 30 percent chance of rain, or at the onset of any precipitation, implement erosion and sediment control measures. 3.2-2: Certain instream structures proposed to improve fish This potential impact was determined to be less than significant. No habitat as part of the Program would be installed within a mitigation measures required. flood hazard area and could impede or redirect flood flows (Less than Significant). **3.2-3:** Installation and operation of instream structures Mitigation Measures Proposed as Part of the Program Implementation of Mitigation permitted under the Program could alter channel stability Measures 3.2-3a through 3.2-3c 3.2-3a: ITP Additional SQRCD and Sub-Permittee Avoidance and and degrade water quality by increasing turbidity would reduce the potential Minimization Obligation D.4. – Livestock and Vehicle Crossings (Article XV) downstream (Significant). channel stability and water requires annual monitoring of all livestock and vehicle crossings installed quality impacts to a less-thanunder the Program. If the crossing is exacerbating erosion and contributing significant level. fine sediment to the stream, SQRCD shall note that in its Annual Report and the sub-permittee shall be responsible for remediation of the problem. 3.2-3b: MLTC Conditions 35, 41, 45, and 53 would ensure that boulder weirs are sized to resist wash-out and do not create lifts in the stream channel that exceed twelve (12) inches, and that instream structures shall be designed and implemented in accordance with CDFG's Salmonid Stream Habitat Restoration Manual. Mitigation Measures Identified in this Draft EIR 3.2-3c: CDFG and SQRCD shall establish performance criteria for new and replacement instream structures including boulder weirs, angular rock for bank protection, bioengineered habitat structures, large woody debris, fish ladders, and other channel restoration or protection measures. The performance criteria shall include, but not be limited to, the following: Sediment deposition upstream and erosion/scour and subsequent deposition downstream of these instream structures, during bankfull flow

trapping);

conditions, would be avoided to the extent feasible, unless the intent of the particular structure is to facilitate such processes (e.g., gravel

Impacts Mitigation Measures Significance after Mitigation

3.2 Geomorphology, Hydrology, and Water Quality (cont.)

3.2-3 (cont.)

- Instream structures shall not alter channel hydraulics such that the
 project reach can no longer move the imposed sediment load (i.e.,
 upstream supply) with the available range of sediment-transporting
 flows. This criterion shall focus on the transport of bed-material load;
- Instream structures shall not lead to a permanent increase in the downstream transport of sediments that is outside the historical range of sediment flux:
- Instream structures shall be designed to withstand a given range of flows (e.g., some structures are permanent, such as fish ladders, while other structures are "semi-permanent," such as placement of LWD). The range of flows that a particular structure will be designed to handle shall be quantified and rationalized.

Engineered structures such fish ladders and boulder weirs designed for grade control, or for fish passage in proximity of a water diversion, require design and assessment by a qualified hydrologist, geologist, engineer, or other similarly qualified individual using methods and levels of rigor that have been established in the engineering and scientific community. Based on the assessment, if the proposed structure would fail to meet the performance criteria, then the structure shall not be installed within that particular reach.

The performance criteria shall be included in the SQRCD ITP Monitoring and Adaptive Management Plan (ITP Attachment 3) and their verification and effectiveness shall be included in the Monitoring (ITP Covered Activity 13) or Research (ITP Covered Activity 14) activities of the Program.

3.2-4: The Program could result in an increase in the extraction of groundwater, which could contribute to decreased baseflows and increased ambient water temperatures in the Scott River and its tributaries (Less than Significant).

This potential impact was determined to be less than significant. No mitigation measures required.

3.3 Biological Resources: Fisheries and Aquatic Habitat

3.3-1: Construction, maintenance, and other instream activities associated with various Covered Activities may result in impacts to fisheries resources and their habitat (Significant).

Mitigation Measures Proposed as Part of the Program

3.3-1a: Implementation of ITP General Conditions (g) Instream work period, (h) Instream equipment work period, and (i) Compliance with Fish and Game Code, § 1600 *et seq.* (Article XIII.E.1) would avoid or minimize potential direct and indirect impacts to coho salmon and CDFG fish species of special concern resulting from instream construction and maintenance activities.

Implementation of the Program, including the mitigation measure discussed above, would reduce potential impacts of construction, maintenance, and other instream activities to coho salmon and CDFG fish species of special concern and their habitat to a less-than-significant level.

Impacts Mitigation Measures Significance after Mitigation

3.3 Biological Resources: Fisheries and Aquatic Habitat (cont.)

3.3-1 (cont.)

3.3-1b: Implementation of numerous applicable conditions in the MLTC would further avoid or minimize potential direct and indirect impacts to coho salmon and CDFG fish species of special concern resulting from instream and upland construction and maintenance activities.

Mitigation Measures Identified in this Draft EIR

3.3-1c: ITP General Conditions (g) and (h) (Article XIII.E.1) limit the season for instream equipment operations and work related to structural restoration projects to the period of July 1 through October 31. Similarly, ITP Additional Avoidance and Minimization Measure D (Livestock and Vehicle Crossings) and conditions in the MLTC limit the use of stream crossings to the same period. However, based on adult coho salmon observations in the Scott River (Quigley, 2006a), as well as documented migration timing in the adjacent Shasta River watershed (Hampton, 2006), coho salmon may enter the Scott River prior to October 31. Furthermore, the Chinook salmon spawning season occurs even earlier in the season, depending on streamflows. Therefore, as specified under Mitigation Measure 3,2-1d (Chapter 3.2 Geomorphology, Hydrology, and Water Quality), the season for instream construction activities, equipment operations, and stream crossing utilization shall be limited to the period of July 1 through October 15. If weather conditions permit and the stream is dry or at its lowest flow. instream construction activities and equipment operations may continue after October 15, provided a written request is made to CDFG at least five days before the proposed work period variance. Written approval from CDFG for the proposed work period variance must be received by SQRCD or Agricultural Operator prior to the start or continuation of work after October 15.

If work is performed after October 15 as provided above, SQRCD or Agricultural Operator will do all of the following:

- Monitor the 72 hour forecast from the National Weather Service. When there is a forecast of more than 30 percent chance of rain, or at the onset of any precipitation, the work shall cease.
- Stage erosion and sediment control materials at the work site. When there is a forecast of more than 30 percent chance of rain, or at the onset of any precipitation, implement erosion and sediment control measures.

Impacts Mitigation Measures Significance after Mitigation

- 3.3 Biological Resources: Fisheries and Aquatic Habitat (cont.)
 - **3.3-2:** Increased extraction of groundwater could contribute to decreased baseflows and increased ambient water temperatures in the Scott River and its tributaries, thereby impacting coldwater fish habitat (Less than Significant).

This potential impact was determined to be less than significant. No mitigation measures required.

- 3.4 Biological Resources: Botany, Wildlife, and Wetlands
 - **3.4-1:** The Program could result in impacts to special-status plant or animal species (Significant).

Mitigation Measures Proposed as Part of the Program

- **3.4-1a:** ITP General Conditions (g) and (h) (Article XIII.E.1) stipulate that instream work on structural restoration projects and instream equipment operations shall occur from July 1 to October 31. This restricts noise and other sources of disturbance during most of the nesting season for special status riparian birds.
- **3.4-1b:** ITP Avoidance and Minimization Obligation B.1 (Article XV) requires that water removed directly from the stream by means of a pump shall have inlets properly screened per CDFG/NMFS fish screen standards (NMFS, 1997). These standards specify a mesh size that would avoid entrainment of special-status species in pumps.
- 3.4-1c: Master List of Terms and Conditions (MLTC) Condition 100 stipulates that, prior to ground-disturbing activities, work sites shall be surveyed for special-status plant species by a qualified botanist. Special-status plant surveys shall be conducted following the *Guidelines for Assessing Effects of Proposed Projects on Rare, Threatened and Endangered Plants and Natural Communities* (CDFG, 2000). The survey report, including the methodology and survey findings, shall be provided to CDFG for review and approval prior to any ground-disturbing activities. MLTC condition 101 further states that if any special-status plant species are identified at a work site, CDFG shall identify one or more of the following protective measures, but not limited to these measures, to be implemented at the project site before work may proceed:
- Fencing to prevent accidental disturbance of special-status plants during construction;
- On-site monitoring by a qualified botanist during construction to assure that special-status plants are not disturbed; and/or
- Redesign of proposed work to avoid disturbance of special-status plant species.

Seasonal restrictions on equipment operations reduce direct effects on special-status breeding birds. Pre-construction plant and nesting bird surveys, and resulting activity restrictions will avoid impacts to these species. Implementation of Mitigation Measures 3.4-1a through 3.4-1d will reduce the impact to less than significant.

Impacts Mitigation Measures Significance after Mitigation

3.4 Biological Resources: Botany, Wildlife, and Wetlands (cont.)

3.4-1 (cont.)

Mitigation Measures Identified in this Draft EIR

3.4-1d: The permissible work window for individual work sites shall be further constrained as necessary to avoid the nesting or breeding seasons of special-status birds and terrestrial animals for which CDFG determines impacts could be significant. At most sites with potential for significant impacts to nesting special-status birds, work shall be conditioned to start after July 31 when the young have typically fledged, potential impacts will be avoided and no surveys will be required. Where work after July 31 would still have the potential to significantly impact nesting special-status birds, work shall not begin until the potential for impacts no longer exists. CDFG may advance the window at individual work sites if:

- There is no suitable habitat present. "Suitable habitat" in this sense varies between species and would be determined by CDFG, for example, for the willow flycatcher in accordance with Figura (2007); or,
- Surveys determine that nesting birds will not be affected, either because
 the animals are not present or the nests are safely distant or otherwise
 screened from the activity.

In addition, to prevent impacts to bank swallow nesting areas, no fencing or planting action will be allowed to change the cross-sectional profile of the stream (e.g., lay a cutbank back to an angle of repose for riparian planting) until after a survey is conducted that establishes that bank swallows are not using the area to be affected. No area supporting bank swallows shall be manipulated in any way.

To avoid potential impacts to sandhill crane nesting and rearing activities, surveys for active nests shall be performed by a qualified biologist prior to the start of a Covered Activity when a known sandhill crane territory is located within 0.5 mile of the project site and the activity will occur during the typical nesting and rearing season (March 1 to August 15). If active nests are found, a no-disturbance buffer radius of up to 0.5 mile will be required around the nest. The actual size of the buffer may be modified based on an evaluation by a qualified biologist of the sensitivity of the birds to the level of project disturbance. The no-disturbance buffer may be lifted prior to August 15, if it is determined safe to do so by a qualified biologist and approved by CDFG. Any reduction in the 0.5 mile buffer radius will be approved in writing by CDFG.

Impacts Mitigation Measures Significance after Mitigation

3.4 Biological Resources: Botany, Wildlife, and Wetlands (cont.)

3.4-1 (cont.)

To avoid potential impacts to Swainson's hawk nesting and rearing activities, surveys for active nests within 0.5 miles of a project site shall be performed by a qualified biologist when a Covered Activity will occur in known Swainson's hawk nesting territory during the typical nesting and rearing season (March 15 to August 15). If one or more active Swainson's hawk nests are present within the 0.5 mile survey area, the active nest(s) shall be monitored by a qualified biologist prior to and during project activities. If, in the professional opinion of the qualified biologist, the nesting pair's behavior suggests agitation or disturbance by project activities, all activities in the area shall immediately stop pending consultation with CDFG. Following a review of the breeding pair's behavior, both as reported by the biologist and independently verified by CDFG, CDFG will determine whether the Covered Activity may continue during the nesting season and, if so, the conditions under which they may continue. The no-disturbance buffer may be lifted prior to August 15, if it is determined safe to do so by a qualified biologist and approved by CDFG. Any reduction in the 0.5 mile buffer radius will be approved in writing by CDFG. If, during the non-breeding season, a Swainson's hawk nest is present in the project area and has been used within the past breeding seasons, the nest site shall not be disturbed pending consultation with CDFG.

To avoid potential impacts to willow flycatchers during the typical nesting and rearing season (May 15 to August 30), no project related activities shall occur within 300 feet of potential nesting habitat. A Covered Activity may be performed within the 300-foot buffer zone if surveys for active nests are performed prior to the start of the Covered Activity and no active nests are present.

- **3.4-2:** Construction of new and maintenance and repair of existing stream access and crossings could result in impacts to special-status plant or animal species (Less than Significant).
- **3.4-3:** ITP Covered Activity 10, the grazing of livestock within the bed, bank, or channel of a stream different from current operations (i.e., not part of baseline conditions), could impact sensitive habitat and special-status species (Significant).

This potential impact was determined to be less than significant. No mitigation measures required.

Mitigation Measures Proposed as Part of the Program

3.4-3a: ITP Additional SQRCD and Sub-Permittee Avoidance and Minimization Obligation E.5 (Article XV) stipulates that livestock grazing be done in accordance with a grazing management plan prepared by the sub-permittee and approved by CDFG. The grazing management plan shall address the timing, duration, and intensity of livestock grazing within the riparian zone and shall explain how the proposed management plan will result in improved riparian function and enhanced aquatic habitat.

Implementation of Mitigation Measures 3.4-3a and 3.4-3b will reduce the impact to less than significant.

Impacts Mitigation Measures Significance after Mitigation

3.4 Biological Resources: Botany, Wildlife, and Wetlands (cont.)

3.4-3 (cont.)

3.4-4: ITP Covered Activities may result in incidental discharge of fill into wetlands under federal jurisdiction causing temporary, direct and indirect impacts to wetland function (Less than Significant).

3.4-5: Water efficiency measures required by the Program could in some instances significantly impact nesting special-status birds (Significant).

3.5 Cultural Resources

3.5-1: Impacts to known and unknown cultural resources may result either directly or indirectly during the implementation and operational phases of a Covered Activity under the Program (Significant).

Mitigation Measures Identified in this Draft EIR

3.4-3b: The ITP stipulation noted in Mitigation Measure 3.4-3a does not constitute complete mitigation because the actual restriction is not sufficiently specific. Mitigation Measure 3.4-3b clarifies "intensity" to stipulate the number of livestock allowable per unit area (i.e., stocking rate) per unit of time. Grazing plans completed in accordance with the ITP shall include, in addition to other specified requirements, a means to prohibit livestock in live streams.

This potential impact was determined to be less than significant. No mitigation measures required.

Mitigation Measures Proposed as Part of the Program

None specified.

Mitigation Measures Identified in this Draft EIR

3.4-5: Where piping or lining of a diversion ditch is performed as a water efficiency measure under the Program, any required woody vegetation removal shall be considered an activity subject to the same mitigation measure as prescribed for other riparian impacts (Mitigation Measure 3.4-1d).

Mitigation Measures Proposed as Part of the Program

3.5-1a: Master List of Terms and Conditions (MLTC) Condition 102 states that prior to any ground-disturbing activities, the responsible party shall contract with at least one qualified archaeologist and paleontologist to complete cultural and paleontological resource surveys, to identify any previously recorded and unknown historical resources, unique archeological resources, or unique paleontological resources, using standard survey protocols. The survey report must be provided to the California Department of Fish and Game (CDFG) for review and approval prior to any ground-disturbing activities.

3.5-1b: MLTC Condition 103 notes that if any potentially significant historical resources, unique archaeological resources and/or paleontological resources are identified at the work site, CDFG shall consult with the consulting archaeologist or paleontologist to identify one or more of the following protective measures, or site specific measures, to be implemented at the project site before work may proceed:

Implementation of Mitigation Measure 3.4-5 will reduce the impact on birds nesting in vegetation along diversion ditches to less than significant.

Implementation of Mitigation Measures 3.5-1a through 3.5-1h would reduce the potential impacts to known and unknown cultural resources to a less-than-significant level.

Impacts Mitigation Measures Significance after Mitigation

3.5 Cultural Resources (cont.)

3.5-1 (cont.)

- Redesign of proposed work to avoid disturbance of cultural or paleontological resources;
- Fencing to prevent accidental disturbance of cultural or paleontological resources during construction; and/or
- On-site monitoring by a cultural and/or paleontological resource professional during construction to assure that resources are not disturbed.
- **3.5-1c:** MLTC Condition 104 states that the responsible party shall report any previously unknown historical resources, unique archaeological resources, and paleontological remains discovered at the site to CDFG and other appropriate agencies.
- **3.5-1d:** MLTC Condition 105 states that if cultural resources such as lithic debitage, groundstone, historic debris, building foundations, or bone are discovered during ground-disturbing activities, work shall cease within 20 meters (66 feet) of the discovery. Furthermore, work near archaeological finds shall not resume until a professional archaeologist has evaluated the materials and offered recommendations for further action.
- **3.5-1e:** MLTC Condition 108 states that the responsible party shall instruct all persons who will be completing any ground-disturbing activity at a worksite to comply with conditions set forth in the SAA Memorandum of Understanding (MOU) and to inspect each work site before, during and after completion of ground-disturbing activity at the work site.

Mitigation Measures Identified in this Draft EIR

3.5-1f: Prior to carrying out MLTC Condition 102, a determination shall first be made as to whether the area has had an adequate archaeological survey by a professional archaeologist and whether any historic or prehistoric sites have been recorded within a ¼-mile radius of the project area. This records review may be conducted at NE/CHRIS on a case-by-case basis for each project. Alternatively, a professional archaeologist will be contracted to conduct a watershed-wide records search at NE/CHRIS and prepare a map showing the previous surveys and recorded sites. An update of this information would then be prepared at least every two years. This map, which will show the locations of archaeological sites, would be considered confidential and made available only to individuals on an as-needed basis.

Impacts Mitigation Measures Significance after Mitigation

3.5 Cultural Resources (cont.)

3.5-1 (cont.)

3.5-1g: If none of the protective measures described in MLTC Condition 103 can be implemented, then an archaeological data recovery program (ADRP) shall be implemented, unless the professional archaeologist determines that the archaeological resource is of greater interpretive use than research significance and that interpretive use of the resource is feasible. The project archaeologist and CDFG shall meet and consult to determine the scope of the ADRP, and the project archaeologist shall prepare a research design for the project which shall be submitted to CDFG for review and approval. This document shall identify how the proposed data recovery program would preserve the significant information the archaeological resource is expected to contain. The document will specifically identify the scientific/historical research questions being asked, the archaeological resources' expected data classes, and how the expected data classes would address the applicable research questions. Following approval of the plan by CDFG, the ADRP shall be implemented and a report prepared.

Data recovery, in general, should be limited to the portions of the historical property that could be adversely affected by the proposed project. Destructive data recovery methods shall not be applied to portions of the archaeological resources if nondestructive methods are practical. All significant cultural materials recovered shall be, as necessary, subject to scientific analysis, professional museum curation, and a report shall be prepared by a qualified archaeologist according to current professional standards.

3.5-1h: If built historical resources (e.g. structures, buildings, or similar) that qualify for listing in the California Register of Historic Resources (CEQA *Guidelines*, § 15064.5)) are identified through the implementation of measure MLTC Condition 102 and cannot be avoided through implementation of measure MLTC Condition 103, SQRCD or the Agricultural Operator will comply with the *Secretary of the Interior's Standards for the Treatment of Historic Properties* (Standards) which would, in accordance with CEQA *Guidelines*, § 15064.5(b)(3), reduce potential impacts associated with the alteration or modification of a historical resource (including historic districts and individually eligible resources) to a less-than-significant level.

If both avoidance and compliance with the Standards are infeasible, the Covered Activity in question shall be changed or not pursued, such that the historical resource is not destroyed or altered. Activities that would result in such disturbance are not authorized under the Program because SQRCD or the Agricultural Operator would be unable to mitigate the impact to a point where clearly no significant effect on the environment would occur.

Impacts Mitigation Measures Significance after Mitigation

3.5 Cultural Resources (cont.)

3.5-2: Covered Activities could adversely affect known or unknown paleontological resources (Significant).

Mitigation Measures Proposed as Part of the Program

3.5-2a: Implement **Mitigation Measures 3.5-1a – 3.5-1e** (MLTC Conditions 102, 103, 104, 105 and 108), as described above.

Mitigation Measures Identified in this Draft EIR

3.5-2b: MLTC Condition 105 (see Mitigation Measure 3.5-1d) states that if cultural resources such as lithic debitage, groundstone, historic debris, building foundations, or bone are discovered during ground-disturbing activities, work shall cease within 20 meters (66 feet) of the discovery. Work near the archaeological finds shall not resume until a professional archaeologist has evaluated the materials and offered recommendations for further action. This measure does not, however, specify the criteria for protecting paleontological resources. Therefore, in the event of an unanticipated paleontological discovery during ground-disturbing activities, the following measure shall be implemented:

- Temporarily halt or divert work within 20 meters (66 feet) of the find until the discovery is examined by a qualified paleontologist (per Society of Vertebrate Paleontology standards (SVP, 1995 and SVP, 1996).
- Document the discovery as needed, evaluate the potential resource, and assess the significance of the find under the criteria set forth in CEQA Guidelines, § 15064.5.
- Notify the appropriate agencies to determine procedures that would be followed before construction is allowed to resume at the location of the find.
- If CDFG determines that avoidance is not feasible, the paleontologist shall prepare an excavation plan for mitigating the effect of the project on the qualities that make the resource important, and such plan shall be implemented. The plan shall be submitted to the CDFG for review and approval.

3.5-3: Covered Activities could result in damage to previously unidentified human remains (Less than Significant).

This potential impact was determined to be less than significant. No mitigation measures are required.

Implementation of Mitigation Measures 3.5a and 3.5-2b would reduce the potential impacts to paleontological resources to a less-than-significant level.

Impacts Mitigation Measures Significance after Mitigation

3.6 Hazards and Hazardous Materials

3.6-1: Construction activities could result in discovery and release of previously unidentified hazardous materials into the environment (Significant).

Mitigation Measures Proposed as Part of the Program

3.6-1a: The Program's incidental take permit (ITP) General condition (b) (Article XIII.E.1) states the Siskiyou Resource Conservation District (SQRCD) "and any sub-permittee shall immediately stop, contain, and cleanup any fuel, lubricants, or other hazardous materials that leak or spill while engaged in a Covered Activity. SQRCD or the sub-permittee shall notify the Department immediately of any leak or spill of hazardous materials into a stream or in a place where it can pass into a stream. While engaged in a covered activity, SQRCD and all sub-permittees shall store and handle hazardous materials at least 150 feet away from the edge of mean high water elevation of any stream and properly dispose any unused or leftover hazardous materials offsite. Exceptions to this provision may be provided in individual sub-permits for pre-existing structures with adequate containment facilities." Conditions 68 through 75 of the Program's streambed alteration agreement Memorandum of Understanding Attachment 1 Master List of Terms and Conditions (MLTC), contain similar provisions.

Mitigation Measures Identified in this Draft EIR

3.6-1b: SQRCD shall prepare a standard Hazardous Substance Discovery Plan that shall include provisions that would be implemented if any subsurface hazardous materials are encountered during construction. Provisions outlined in the Plan shall be followed by SQRCD and/or any sub-permitee and shall include immediately stopping work in a contaminated area and contacting appropriate resource agencies, including the California Department of Fish and Game (CDFG) designated monitor, upon discovery of subsurface hazardous materials. The Plan shall include the phone numbers of the county and state agencies and primary, secondary, and final cleanup procedures. The Hazardous Substance Discovery Plan shall be submitted to CDFG for review and approval prior to the commencement of Program construction activities.

3.6-2: Program construction activities could ignite dry vegetation and start a wildland fire (Significant).

Mitigation Measures Proposed as Part of the Program

No mitigation measures are included in the proposed MLTC or ITP.

Mitigation Measures Identified in this Draft EIR

3.6-2: Water tanks and/or fire extinguishers shall be present at Covered Activity construction sites and will be available for fire protection during the fire season (approximately late spring to early fall). All construction vehicles will have fire suppression equipment and construction personnel shall be required to park vehicles away from dry vegetation. SQRCD and/or subpermittees shall contact and coordinate with CDF to determine the minimum amounts of fire equipment to be carried on the vehicles and appropriate locations for the water tanks/fire extinguishers. SQRCD and/or subpermittees shall submit verification of its consultation with CDF to CDFG.

Mitigation Measures 3.6-1a and 3.6-1b would reduce this impact to a less than significant level.

Mitigation Measure 3.6.2 would reduce this impact to a less-than-significant level.

| Impacts | Mitigation Measures | Significance after Mitigation |
|---|---------------------|-------------------------------|
| 2.7 Dublic Utilities Service Systems and Energy | | |

- 3.7 Public Utilities, Service Systems and Energy
 - **3.7-1:** The Program could result in the modification or expansion of existing water supply systems (Less than Significant).
 - **3.7-2:** Construction activities could inadvertently contact underground utility lines and/or facilities during excavation and other ground disturbance, possibly leading to short-term utility service interruptions (Less than Significant).
 - **3.7-3:** Replacement of gravity-based surface water diversions with diversions or wells utilizing pumps, would increase power consumption and air emissions (Less than Significant).
 - **3.7-4:** Construction activities and water pumping associated with Covered Activities and ITP mitigation measures would generate greenhouse gas emissions that would contribute to global warming (Less than Significant).

This potential impact was determined to be less than significant. No mitigation measures required.

This potential impact was determined to be less than significant. No mitigation measures required.

This potential impact was determined to be less than significant. No mitigation measures required.

Mitigation Measures Proposed as Part of the Program

This potential impact was determined to be less than significant. No mitigation measures required.

Additional Mitigation Measures Identified in This Draft EIR

The mitigation measures discussed below were identified as part of this Draft EIR. While these measures are not required to reduce this impact to less than significant, they are technically feasible. Still, CDFG does not have the statutory or regulatory authority to impose these requirements. As a result, they will only be implemented voluntarily or by another regulatory agency (e.g., CARB) that has the authority to require them, whether now or in the future.

- **3.7-4a:** Program participants are encouraged to fuel all diesel equipment, including pumps, vehicles, and construction equipment, with a minimum 20 percent biodiesel (maximum 80 percent conventional diesel) blend (B-20). B-20 biodiesel is currently available commercially in Siskiyou County. A blend of 20 percent biodiesel will reduce CO_2 emissions by approximately 15 percent (USDOE, 2005), although with a slight increase in NOx (the increase in NOx emissions would not exceed significance thresholds established by SQAPCD see the emissions calculations in the technical appendix to the Initial Study in Appendix D).
- **3.7-4b:** Renewable energy sources such as photovoltaic or wind power could be used to power some pumps installed to meet Program requirements for stockwatering and moving points of diversion downstream.
- **3.7-4c:** Table 3.7-2 shows the reduction in emissions achieved by using renewable energy sources for 10 percent of the projected increase in pumping due to the Program, and from the use of biodiesel.

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⁸ B-20 is currently available locally at Cross Petroleum, 1012 North Mount Shasta Boulevard, Mount Shasta, CA 96067.